

NOTICE OF PROPOSED RULEMAKING TITLE 20. COMMERCE, FINANCIAL INSTITUTIONS, AND INSURANCE CHAPTER 5. INDUSTRIAL COMMISSION OF ARIZONA

[R17-72]

PREAMBLE

<u>1.</u>	Article, Part or Section Affected (as applicable)	Rulemaking Action
	Article 12	Amend
	R20-5-1201	Amend
	R20-5-1202	Amend
	R20-5-1205	Amend
	R20-5-1206	Amend
	R20-5-1208	Amend
	R20-5-1209	Amend
	R20-5-1210	Amend
	R20-5-1211	Amend
	R20-5-1213	Amend
	R20-5-1218	Amend

Citations to agency's statutory rulemaking authority to include the authorizing statute and the implementing statute:

Authorizing statutes: A.R.S. §§ 23-364, 23-376

Implementing statutes: A.R.S. Title 23, Chapter 2, Articles 8 and 8.1

Note: Brett A. Galley, Policy Assistant in the Office of the Arizona Governor, approved the request to proceed with the proposed rulemaking on March 29, 2017.

3. Citations to all related notices published in the Register as specified in R1-1-409(A) that pertain to the record of the proposed rule:

Notice of Rulemaking Docket Opening: 23 A.A.R. 1047, May 5, 2017 (in this issue)

4. The agency's contact person who can answer questions about the rulemaking:

Name:

Steven Welker

Address:

Industrial Commission of Arizona

Labor Department

800 W. Washington St., Suite 303

Phoenix, AZ 85007

Telephone: Fax:

(602) 542-4515

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LaborAdmin@azica.gov

5. An agency's justification and reason why a rule should be made, amended, repealed or renumbered, to include an explanation about the rulemaking: Arizona voters approved Proposition 206, the Fair Wages and Healthy Families Act (the "Act"), in November 2016. The Act establishment

Arizona voters approved Proposition 206, the Fair Wages and Healthy Families Act (the "Act"), in November 2016. The Act established a new state minimum wage effective January 1, 2017, and entitles employees to accrue earned paid sick time beginning July 1, 2017. The Act authorizes the Industrial Commission of Arizona (the "Commission") to "enforce and implement" both the minimum wage and earned paid sick time provisions and promulgate regulations consistent with the articles. See A.R.S. § 23-364(A); A.R.S. Title 23, Chapter 2, Articles 8 and 8.1. In the earned paid sick time context, the Act provides that "[t]he commission shall be authorized to coordinate implementation and enforcement of [Article 8.1, Earned Paid Sick Time] and shall promulgate appropriate guidelines or regulations for such purposes." A.R.S. § 23-376.

Currently, the rules in Article 12—implemented in 2007 after the referendum that created the Arizona Minimum Wage Act—address only those procedures related to the enforcement and implementation of minimum wage law. Because the Commission is now statutorily tasked with implementing, enforcing, and regulating the Act's earned paid sick time provisions, the Commission is proposing to amend existing rules in Article 12 to be consistent with the Act's new provisions.

In addition, the proposed rulemaking conforms the independent contractor analysis to factors outlined in A.R.S. §§ 23-902(D) and 23-1601(B); defines "small employer" and exempts "small employers" from posting requirements; amends R20-5-1209 to conform to current technologies, and includes various non-substantive amendments.

6. A reference to any study relevant to the rule that the agency reviewed and proposes either to rely on or not rely on in its evaluation of or justification for the rule, where the public may obtain or review each study, all data underlying each study, and any analysis of each study and other supporting material:

The Commission did not review or rely on any study relevant to the proposed amended rules.

7. A showing of good cause why the rulemaking is necessary to promote a statewide interest if the rulemaking will diminish a previous grant of authority of a political subdivision of this state: Not applicable



8. The preliminary summary of the economic, small business and consumer impact:

The proposed rulemaking is primarily responsive to the Act, and, as such, creates minimal economic, small business, or consumer impact beyond that already created by the Act. To the extent the proposed rulemaking creates any impact beyond the Act, the Commission anticipates that the proposed amendments will reduce regulatory burden on businesses by aligning Article 12 with current Arizona statutes and providing clarification that reduces uncertainty for Arizona businesses and consumers. In addition, the proposed rulemaking seeks to reduce the regulatory burden on "small employers" by waiving posting requirements pursuant to A.R.S. § 23-364(D) (see proposed amendment to R20-5-1208). The proposed amendments will reduce regulatory burden while achieving the Commission's regulatory objectives as prescribed by the Act.

9. The agency's contact person who can answer questions about the economic, small business and consumer impact statement:

Name:

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Address:

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Phoenix, AZ 85007

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Fax: E-mail:

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10. The time, place, and nature of the proceedings to make, amend, repeal, or renumber the rule, or if no proceeding is scheduled, where, when, and how persons may request an oral proceeding on the proposed rule:

Written comments on this rulemaking may be submitted to the person referenced in section 9 above. Written comments for the rulemaking record may be submitted after publication of the Notice of Proposed Rulemaking in the *Arizona Administrative Register* and prior to the close of record date on June 5, 2017. An oral proceeding on the proposed rulemaking is scheduled for June 5, 2017, at 9:00 a.m., in the auditorium of the Industrial Commission of Arizona, 800 West Washington, Phoenix, Arizona 85007.

11. All agencies shall list other matters prescribed by statute applicable to the specific agency or to any specific rule or class of rules. Additionally, an agency subject to Council review under A.R.S. §§ 41-1052 and 41-1055 shall respond to the following questions:

None

a. Whether the rule requires a permit, whether a general permit is used and if not, the reasons why a general permit is not used:

The proposed amended rules do not require issuance of a regulatory permit or license.

b. Whether a federal law is applicable to the subject of the rule, whether the rule is more stringent than federal law and if so, citation to the statutory authority to exceed the requirements of federal law:

Although federal law establishes a baseline for minimum wage, it does not preclude states from adopting a higher minimum wage. Nor does federal law address earned paid sick time. The proposed rule amendments implement Arizona's minimum wage and earned paid sick time provisions and do not implicate federal law.

c. Whether a person submitted an analysis to the agency that compares the rule's impact of the competitiveness of business in this state to the impact on business in other states:

No analysis was submitted.

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12. A list of any incorporated by reference material as specified in A.R.S. § 41-1028 and its location in the rules:

13. The full text of the proposed rules follows:

TITLE 20. COMMERCE, FINANCIAL INSTITUTIONS, AND INSURANCE

CHAPTER 5. INDUSTRIAL COMMISSION OF ARIZONA

ARTICLE 12. ARIZONA MINIMUM WAGE ACT AND EARNED PAID SICK TIME PRACTICE AND PROCEDURE

Section R20-5-1201. Notice of Rules R20-5-1202. **Definitions** Determination of Employment Relationship R20-5-1205. R20-5-1206. Payment of Minimum Wage; Commissions; Tips; Limitation on Carry Over of Unused Earned Paid Sick Time R20-5-1208. Posting Requirements: Small Employer Exemption Records Availability R20-5-1209. R20-5-1210. General Recordkeeping Requirements R20-5-1211. Administrative Complaints Findings and Order Issued by the Department R20-5-1213.

Collection of Wages or Penalty Payments Owed

ARTICLE 12. ARIZONA MINIMUM WAGE ACT AND EARNED PAID SICK TIME PRACTICE AND PROCEDURE

R20-5-1201. Notice of Rules

A. This Article applies to all actions and proceedings before the Industrial Commission of Arizona arising under the Raise the Arizona Minimum Wage for Working Arizonans Act, as added by 2006 Proposition 202, § 2 A.R.S. Title 23, Articles 8 and 8.1.

R20-5-1218.



B. The Industrial Commission of Arizona shall provide a copy of this Article upon request to any person free of charge.

R20-5-1202. Definitions

In this Article, the definitions of A.R.S. § 23-362 (version two) apply. In addition, unless the context otherwise requires:

- "Act" means the Raise the Arizona Minimum Wage for Working Arizonans Act, as added by 2006 Proposition 202, § 2 A.R.S.
- "Affected employee" means an employee or employees on whose behalf a complaint may be filed alleging a violation under the 2.
- "Authorized representative" means a person prescribed by law to act on behalf of a party who files with the Department a writ-3. ten instrument advising of the person's authority to act on behalf of the party.
- "Casual Basis," when applied to babysitting services, means employment which is irregular or intermittent.
- "Commission" means monetary compensation based on:
 - A percentage of total sales,
 - A percentage of sales in excess of a specified amount,
 - A fixed allowance per unit, or
 - Some other formula the employer and employee agree to as a measure of accomplishment.
- "Communicable disease" has the meaning prescribed by A.R.S. § 36-661.
- 6.7. "Complainant" means a person or organization filing an administrative complaint under the Act.
- 7-8, "Department" means the Labor Department of the Industrial Commission of Arizona or other authorized division of the Industrial Commission as designated by the Industrial Commission.
- "Earned sick time" under A.R.S. § 23-364(G) means earned paid sick time.
- 8-10. "Filing" means receipt of a report, document, instrument, videotape, audiotape, or other written matter at an office of the Department.
- "Health care professional" means any of the following:
 - A "physician" as defined by A.R.S. § 36-2351;
 - A "physician assistant" as defined by A.R.S. § 32-2501;
 - A "registered nurse practitioner" as defined by A.R.S. § 32-1601.
 - A certified nurse midwife who is a registered nurse practitioner approved by the Arizona State Board of Nursing to provide primary care services during pregnancy, childbirth, and the postpartum period;
 - A dentist licensed under A.R.S. Title 32, Chapter 11, Article 2; or
 - A behavioral health provider practicing as:
 - A psychologist licensed under A.R.S. Title 32, Chapter 19.1;
 - A clinical social worker licensed under A.R.S. § 32-3293;
 - iii. A marriage and family therapist licensed under A.R.S. § 32-3311; or
 - iv. A professional counselor licensed under A.R.S. § 32-3301.
- 12. "Health care provider" has the meaning prescribed by A.R.S. § 36-661.
- 9-13, "Hours worked" means all hours for which an employee covered under the Act is employed and required to give to the employer, including all time during which an employee is on duty or at a prescribed work place and all time the employee is suffered or permitted to work.
- 40.14. "Minimum wage" means the lowest rate of monetary compensation required under the Act.
- 41-15. "Monetary compensation" means cash or its equivalent due to an employee by reason of employment.
- 42.16. "On duty" means time spent working or waiting that the employer controls and that the employee is not permitted to use for the employee's own purpose.
- 17. "Public benefits" has the same meaning as "state or local public benefit," as prescribed by A.R.S. § 1-502(I).

 18. "Public health emergency" means a state of emergency declared by the governor in which there is an occurrence or imminent threat of an illness or health condition caused by bioterrorism, an epidemic or pandemic disease or a highly fatal infectious agent or biological toxin and that poses a substantial risk of a significant number of human fatalities or incidents of permanent or longterm disability.
- 19. "Same hourly rate" for purposes of A.R.S. § 23-371(D) means the same hourly rate that an employee earns for the workweek in which the employee uses earned paid sick time and which is no less than minimum wage. Shift differentials and premiums meant to compensate an employee for work performed under differing conditions (such as hazard pay or a shift differential for working at night) shall be included when computing an employee's same hourly rate. An employee's same hourly rate shall be determined as follows:
 - For employees paid on the basis of a single hourly rate, the same hourly rate means the same hourly rate the employee would have earned for the period of time in which sick time is used.
 - For employees who are paid multiple hourly rates of pay, the same hourly rate shall be determined in the following order of priority;
 - The wages the employee would have been paid, if known, for the period of time in which sick time is used.
 - The weighted average of all hourly rates of pay during the previous pay period.
 - For employees paid a salary, the same hourly rate means the employee's total wages earned during the pay period covered by the salary divided by the number of hours agreed to be worked in the pay period which the salary is intended to compensate. For an employee paid a salary whose hours of work vary from work week to work week, for the purpose of calculating the same hourly rate to be used for the payment of earned paid sick time, the employee is presumed to work 40 hours in each workweek.
 - For employees paid on a commission, piece-rate, or fee-for-service basis, the same hourly rate shall be determined in the following order of priority, but shall in no case be less than minimum wage:



- The hourly rate of pay agreed upon by the employer and the employee, if an hourly rate of pay was previously established.
- ii. The wages that the employee would have been paid, if known, for the period of time in which earned paid sick time is used.
- iii. A reasonable estimation of the wages that the employee would have been paid for the period of time in which the earned paid sick time is used.
- iv. The weighted average of all hourly rates of pay during the previous 90 days, if the employee worked regularly during the previous 90-day period.
- e. The same hourly rate does not include:
 - Additions to an employee's base rate for overtime or holiday pay;
 - ii. Bonuses or other types of incentive pay; and
 - iii. Tips or gifts.
- 13.20. "Tip" means a sum that a customer presents as a gift in recognition of some service performed, and includes gratuities. The sum may be in the form of cash, amounts paid by bank check or other negotiable instrument payable at par, or amounts the employer transfers to the employee under directions from a credit customer who designates an amount to be added to a bill as a tip. Gifts in forms other than cash or its equivalent as described in this definition, including theater such as event tickets, passes, or merchandise, are not tips.
- 44.21. "Violation" means a transgression of any statute or rule, or any part of a statute or rule, including both acts and omissions.
- 45.22. "Willfully" means acting with actual knowledge of the requirements of the Act or this Article, or acting with reckless disregard of the requirements of the Act or this Article.
- 16.23, "Workday" means any fixed period of 24 consecutive hours.
- 47.24. "Workweek" means any fixed and regularly recurring period of seven consecutive workdays.

R20-5-1205. Determination of Employment Relationship

- A. Determination of an employment relationship under the Act, which includes whether an individual is an independent contractor, shall be based upon the eeonomic realities circumstances of the relationship. Consideration of whether an individual is economically dependent on the employer for which the individual performs work shall be determined by factors showing dependence, which non-exclusive factors shall include: those factors identified in A.R.S. §§ 23-902(D) and 23-1601(B).
 - 1. The degree of control the alleged employer exercises over the individual,
 - 2. The individual's opportunity for profit or loss and the individual's investment in the business,
 - 3. The degree of skill required to perform the work,
 - 4. The permanence of the working relationship, and
 - 5. The extent to which the work performed is an integral part of the alleged employer's business.
- B. An individual that who works for another person without any express or implied compensation agreement is not an employee under the Act. This may include an individual that volunteers to work for civic, charitable, or humanitarian reasons that are offered freely and without direct or implied pressure or coercion from an employer, provided that the volunteer is not otherwise employed by the employer to per-form the same type of services as those which the individual proposes to volunteer.
- C. An individual that who works for another individual as a babysitter on a casual basis and whose vocation is not babysitting, is not an employee under the Act even if the individual performs other household work not related to caring for the children, provided the household work does not exceed 20% of the total hours worked on the particular babysitting assignment.

R20-5-1206. Payment of Minimum Wage; Commissions; Tips: Limitation on Carry Over of Unused Earned Paid Sick Time

- A. Subject to the requirements of the Act and this Article, no less than the minimum wage shall be paid for all hours worked, regardless of the frequency of payment and regardless of whether the wage is paid on an hourly, salaried, commissioned, piece rate, or any other basis.
- B. If the combined wages of an employee are less than the applicable minimum wage for a work week, the employer shall pay monetary compensation already earned, and no less than the difference between the amounts earned and the minimum wage as required under the Act.
- C. The workweek is the basis for determining an employee's hourly wage. Upon hire, an employer shall advise the employee of the employee's designated workweek. Once established, an employer shall not change or manipulate an employee's workweek to evade the requirements of the Act.
- D. In computing the minimum wage, an employer shall consider only monetary compensation and shall count tips and commissions in the workweek in which the tip or commission is earned.
- E. An employer is allowed to:
 - 1. Require or permit employees to pool, share, or split tips; and
 - 2. Require an employee to report tips to the employer in order to meet reporting requirements of this Article and federal law.
- F. An employee of an employer with 15 or more employees may carry over to the following year a maximum of 40 hours of unused earned paid sick time. An employee of an employer with fewer than 15 employees may carry over to the following year a maximum of 24 hours of unused earned paid sick time. Alternatively, in lieu of carry over, an employer may pay an employee for unused earned paid sick time pursuant to A.R.S. § 23-372(D)(4). Carry over shall not affect accrual or use rights under the Act.

R20-5-1208. Posting Requirements: Small Employer Exemption

A. With the exception of small employers, Everyevery employer subject to the Act shall place a poster the posters prescribed by the Department informing employees of their rights under the Act in a conspicuous place in every establishment where employees are employed and where notices to employees are customarily placed. The employer shall ensure that the notice is notices are not removed, altered, defaced, or covered by other material.



B. In this Section, unless context otherwise requires, "small employer" means a corporation, proprietorship, partnership, joint venture, limited liability company, trust, or association that has less than \$500,000 in gross annual revenue.

R20-5-1209. Records Availability

- A. Each employer shall keep the records required under the Act and this Article safe and accessible at the place or places of employment, or at one or more established central recordkeeping offices where the records are customarily maintained. When the employer maintains the records at a central recordkeeping office other than in the place or places of employment, the employer shall make the records available to the Department within 72 hours following notice from the Department.
- B. Employers who use microfilm or another method for recordkeeping purposes shall make available to the Department any equipment or technology that is necessary to facilitate inspection and copying of the records.
- C. Each employer required to maintain records under the Act shall make enlargement, recomputation, or transcription of the records and shall submit to the Department the records or reports in a readable format upon the Department's written request.

R20-5-1210. General Recordkeeping Requirements

- A. Payroll records required to be kept under the Act include:
 - All time and earning cards or sheets on which are entered the daily starting and stopping time of individual employees, or of separate work forces, or the amounts of work accomplished by individual employees on a daily, weekly, or pay period basis (for example, units produced) when those amounts determine in whole or in part the pay period wages and earned paid sick time of those employees;
 - 2. From their last effective date, all wage-rate tables or schedules of the employer that provide the piece rates or other rates used in computing wages; and
 - 3. Records of additions to or deductions from wages paid and records that support or corroborate the additions or deductions.
- B. Except as otherwise provided in this Section, every employer shall maintain and preserve payroll or other records containing the following information and data with respect to each employee to whom the Act applies:
 - Name in full, and on the same record, the employee's identifying symbol or number if it is used in place of the employee's name on any time, work, or payroll record;
 - 2. Home address, including zip code;
 - 3. Date of birth, if under 19;
 - 4. Occupation in which employed;
 - 5. Time of day and day of week on which the employee's workweek begins. If the employee is part of a workforce or employed in or by an establishment all of whose workers have a workweek beginning at the same time on the same day, then a single notation of the time of the day and beginning day of the workweek for the whole workforce or establishment is permitted;
 - 6. Regular hourly rate of pay for any workweek and an explanation of the basis of pay by indicating the monetary amount paid on a per hour, per day, per week, per piece, commission on sales, or other basis, including the amount and nature of each payment;
 - 7. Hours worked each workday and total hours worked each workweek;
 - Total daily or weekly straight-time wages due for hours worked during the workday or workweek, exclusive of premium overtime compensation;
 - 9. Total premium pay for overtime hours and an explanation of how the premium pay was calculated exclusive of straight-time wages for overtime hours recorded under subsection (B)(8) of this Section;
 - 10. Total additions to or deductions from wages paid each pay period including employee purchase orders or wage assignments, including, for individual employee records, the dates, amounts, and nature of the items that make up the total additions and deductions:
 - 11. Total wages paid each pay period; and
 - 12. Date of payment and the pay period covered by payment-;
 - 13. Earned paid sick time accrued and used each pay period; and
- 14. Current earned paid sick time balance.
- C. For an employee who is compensated on a salary basis at a rate that exceeds the minimum wage required under the Act and who, under 29 CFR 541, is an exempt bona fide executive, administrative, or professional employee, including an employee employed in the capacity of academic administrative personnel or teachers in elementary or secondary schools, or in outside sales, an employer shall maintain and preserve:
 - 1. Records containing the information and data required under subsections (B)(1) through (B)(5), (B)(11) and (B)(11) through (B)(1214) of this Section; and
 - Records containing the basis on which wages are paid in sufficient detail to permit a determination or calculation of whether the salary received exceeds the minimum wage required under the Act, including a record of the hours upon which payment of the salary is based, whether full time or part time.
- D. With respect to employees working on fixed schedules, an employer may maintain records showing instead of the hours worked each day and each workweek as required under this Section, the schedule of daily and weekly hours the employee normally works, provided:
 - In weeks in which an employee adheres to this schedule, the employer indicates by check mark, statement, or other method, that
 the employee actually worked the hours; and
 - In weeks in which more or fewer than the scheduled hours are worked, the employer records the number of hours actually worked each day and each week.
- E. With respect to an employee that customarily and regularly receives tips, the employer shall ensure that the records required under this Article include the following information:
 - A symbol, letter, or other notation placed on the pay records identifying each employee whose wage is determined in part by tips;
 - Amount of tips the employee reports to the employer;



- The hourly wage of each tipped employee after taking into consideration the employee's tips;
- Hours worked each workday in any occupation in which the employee does not receive tips, and total daily or week straight-time
 payment made by the employer for the hours;
- Hours worked each workday in occupations in which the employee receives tips and total daily or weekly straight-time wages for the hours; and
- 6. Copy of the notice required under R20-5-1207(C).
- F. An employer who makes retroactive payment of wages, voluntarily or involuntarily, shall record on the pay records, the amount of the payment to each employee, the period covered by the payment, and the date of payment.

R20-5-1211. Administrative Complaints

- A. A person or organization alleging a <u>failure to pay</u> minimum wage <u>violation or earned paid sick time</u>, shall file a complaint with the Labor Department within one year from the date the wages <u>or earned paid sick time</u> were due.
- B. A person or organization alleging retaliation, discrimination, or a violation of A.R.S. § 23-377 shall file a complaint with the Labor Department within one year from the date the alleged violation occurred or when the employee knew or should have known of the alleged violation.
- C. The person or organization filing a complaint with the Labor Department shall sign the complaint.
- D. Any person or organization other than an affected employee who files a complaint shall include the names of affected employees.
- E. For good cause, and upon Upon its own complaint, the Department may investigate violations under the Act.

R20-5-1213. Findings and Order Issued by the Department

- A. Except as provided in R20-5-1219, after receipt of a complaint alleging a violation of the minimum wage requirement of the Act, or alleging retaliation under the Act, the Department shall issue a Findings and Order of its determination. The Department shall send its Findings and Order to both the employer and the complainant at their last known addresses served personally or by regular first class mail. If the complaint named affected employees, the Department may send a copy of its Findings and Order to the affected employees.
- B. If the Department determines that an employer has violated the minimum wage or earned paid sick time payment requirement requirements, the Department shall order the employer to pay the employee, and if applicable, affected employees, the balance of the wages or earned paid sick time owed, including interest at the legal rate and an additional amount equal to twice the underpaid wages or earned paid sick time owed.
- C. If the Department determines that a retaliation, <u>discrimination</u>, <u>confidentiality</u>, <u>or nondisclosure</u> violation has occurred, the Department shall direct the employer or other person to cease and desist from the violation and may take action necessary to remedy the violation, including:
 - Rehiring or reinstatement,
 - 2. Reimbursement of lost wages and interest,
 - 3. Payment of penalty to employees or affected employees as provided for in the Act and this Article, and
 - 4. Posting of notices to employees.
- D. If the Department determines that no retaliation violation of the Act has occurred the Department shall notify the parties and shall dismiss the complaint without prejudice. After notification of the Department's determination, the complainant may bring a civil action under A.R.S. § 23-364(E).
- E. The Department may assess civil penalties for recordkeeping, posting, and other violations under the Act and this Article as part of a Findings and Order issued under subsection (A) or the civil penalties and other violations may be assessed as a separate Findings and Order. If issued as a separate Findings and Order, the Department shall serve, personally or by regular first class mail, the Findings and Order on the employer and, if a complaint has been filed, the complainant.
- 7. The Director of the Department shall sign the written Findings and Order issued by the Department.
- G. If an employer does not comply with a Findings and Order issued by the Department within 10 days following finality of the Findings and Order, the Department may refer the matter to a law enforcement officer.

R20-5-1218. Collection of Wages or Penalty Payments Owed

- A. Upon determination that wages, <u>earned paid sick time payments</u>, or penalty payments are due and unpaid to any employee, the employee may, or the Department may on behalf of an employee, obtain judgment and execution, garnishment, attachment, or other available remedies for collection of unpaid wages and penalty payments established by a final Findings and Order of the Department.
- B. If payment cannot be made to the employee, the Department shall receive monetary compensation or penalty payments on behalf of the employee and transmit monies it receives as payment in a special state fund as provided in A.R.S. § 23-356(C).
- C. The Department may amend a Findings and Order to conform to the legal name of the business or the person who is the defendant employer to a complaint under the Act, provided service of the Findings and Order was made on the defendant or the defendant's agent. If a judgment has been entered on the order, the Department may apply to the clerk of the superior court to amend a judgment that has been issued under a final order, provided service was made on the defendant or the defendant's agent.